

## Memoranda

**Date:** – May 19, 2014  
**From:** – **Dr. Carl Bolster**, Agricultural Research Service, U.S. Department of Agriculture, Bowling Green, KY  
– **Dr. Lee J. Florea, P.G.**, Department of Geological Sciences, Ball State University, Muncie, IN  
– **Dr. Martin J. Shipitalo**, Agricultural Research Service, U.S. Department of Agriculture, Ames, IA  
– **Mr. Mark Rice**, Department of Biological and Agricultural Engineering, North Carolina State University, Raleigh, NC  
**To:** – **Dr. Mark J. Cochran**, Vice President for Agriculture, University of Arkansas, Little Rock, AR  
**Re:** – Report from Expert Panel – C&H Farms Research Project

**Dear Dr. Cochran,**

It was our pleasure to meet you and spend a few days in Fayetteville at the end of April. We certainly hope that our visit was productive for your team and that the report below provides a constructive review of the research underway at C&H Farms and the surrounding environs of Mt. Judea in Newton County, AR. We are cognizant of the important and sensitive nature of this research to the University, the State, stakeholder agencies and organizations, and the citizens of Newton County including the owners of C&H Farms. Therefore, the scope of the Panel and the content of this report do not include opinion or endorsement for or against the operation of the farm, the permitting process, or the origin of funding for this research. Rather, this report includes the recommendations and opinions of the Panel with regard to the strengths and challenges of current and planned activities associated with this research project.

### Scope of investigations

On April 28 to May 1, 2014 the four-member Panel met to review the current and planned monitoring program associated with the C&H Hog Farm operation in Mt. Judea, Arkansas. Panel members were selected for their expertise in surface hydrology and groundwater hydrogeology (Bolster), cave and karst science (Florea), soil use and management (Shipitalo), and swine animal and manure management (Rice). The Panel met with members of the Big Creek Research Team (herein referred to as the 'Team'), University of Arkansas Administration, the manager of C&H Farms, and spent one day touring the farm and the proposed and current monitoring locations.

The Panel spent April 29 in the field and visited key sites such as the swine waste ponds at the C&H facility, ephemeral and perennial surface waterways draining into Big Creek, and several karst features in the watershed including sinkholes and springs. Panel members also visited instrumented sites surrounding the facility that are currently part of the Team's



monitoring efforts. On the second day, Panel members met with members of the Team and Administration to go over aspects of the monitoring plan.

### Summary of Findings

The complexity of the landscape and the farming operation presents a challenging task for the Team. However, the unfettered access of the Team to facilities and some of the application sites surrounding of Mt Judea in the Big Creek watershed is a strong benefit. Overall, the Panel was pleased with the collaborative nature of the Team, which included a wide range of experts suited to study the impacts of agriculture upon water quality. The Panel was also encouraged by the Team's openness to suggestions for improving the research and monitoring plan. The decision to hire a full-time technician to oversee the monitoring locations and the samples collected from those locations was appropriate and a good use of available resources. Both the Team and Panel, however, recognized the need for the addition of a karst hydrogeologist to the Team. The Panel was encouraged to learn that additional resources, both in equipment and personnel (including a scientist trained in karst hydrogeology), were being solicited from other agencies such as the U.S. Geological Survey. The Panel recognizes that this monitoring plan will require a substantial effort from the Team, and may place a considerable strain on untenured faculty and other scientists with significant commitments to other projects.

A key aspect of the Panel's charge was to identify limitations of the current research and monitoring plan and to provide input on possible solutions or augmentations within budget and time limitations. Even with the best monitoring system there can be considerable lag time between a change in management and system response. Thus, it is highly unlikely that a one-year study will provide sufficient information to conclusively determine the impact that the farming operations at C&H farms have on the water draining into the Big Creek. This is compounded by the fact that limited data on water quality are available prior to the onset of the farming operations. Additionally, within the Big Creek watershed there are a number of other ongoing land management and land use activities that can impact water quality. This includes other farming operations, domestic and wild livestock, and residential and municipal sewage systems. Securing resources, perhaps from multiple sources, to continue the monitoring efforts beyond the initial year should be a priority for the Team leaders. Finally, extreme events are often the driver of hydrologic responses to environmental stressors and we recommend that more effort be directed at sample collection during high-flow events.

Within this context, the Panel recognized three major potential threats to water quality associated with C&H Farms. These include: 1) leakage from the two onsite waste storage ponds, 2) contamination of surface and subsurface water due to land application of the wastes, and 3) potential long-term buildup of soil nutrient levels (primarily soil phosphorus) due to application in excess of crop needs and removal. These are each described below. Included are challenges the Panel identified along with recommended solutions.

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**Potential leakage from the waste storage ponds.** Currently a single surface water monitoring station is positioned down gradient from the ponds that is capable of sampling intermittent flow events. This should be kept in place. In addition, water usage is being measured in the confinement buildings. The Panel recommends that a short-term, detailed water balance study be conducted to determine the actual seepage rate of the storage ponds. This more robust approach would include a measure of all liquid inputs to the ponds, withdrawals from the ponds, the liquid levels of the ponds and evaporative losses. The results would allow for the calculation of actual seepage rate (within certain bounds) from the storage ponds for comparison to design specifications and standards. In addition, a total water balance approach will identify other potential losses of liquid in excess of that which can be attributable to evaporation and planned withdrawals, either for land application or barn flushing.

Adjacent to the housing complex there is a single water supply well. Given the information provided on well design, depth, and construction, combined with the available information on nearby soil borings, it is unlikely that the water in this well will be adversely affected by leakage from the storage ponds. Nevertheless, the Panel recommends that water quality samples continue to be collected from this well on a routine basis. In addition, the Panel recommends that the detailed well driller's log be obtained and that a slug test, pump test, or both be conducted on this well to determine characteristics of the aquifer from which water is drawn.

Team members should conduct a detailed walking survey of the slope down gradient from the waste ponds to identify potential seeps and springs from perched aquifers. These have some potential for impact by leakage from the ponds. If perched aquifers are noted based on the driller's log or by the identification of hillside seeps, one or more shallow monitoring wells should be installed to the depth of the perched aquifer within as short a distance as feasible from the storage ponds. If springs or seeps are noted on the hillside, these should be monitored on a routine basis to establish baselines and trends in water quality.

**Effects of Land Application.** The current plan has two components: 1) automated sampling and gauging of Big Creek at two sites—one upstream from all permitted C&H Farm activities and a second site downstream from all permitted activities, and 2) sampling of surface runoff and soil water within three fields where land application of wastes are currently planned. The Panel recognizes that the selection of monitoring sites is dictated in part by accessibility and landowner permission and thus may be less than ideal. We suggest the following be conducted as soon as possible.

- An inventory of the entire reach of Big Creek between the upstream and downstream sampling points with georeferenced notes made on any significant changes in water flow due to tributaries or major springs. This inventory should include karst features located within the contributing area.
- A detailed land use map that identifies all land uses within the contributing area of the watershed. This should include surveys of farmers to gauge land management practices,



with particular emphasis on animal stocking practices, fertilization, and manure applications.

- A seepage survey to include stream profile measurements and estimations of discharge. The stream survey should be repeated under high (if feasible), medium, and low flow conditions to capture the potential variability in groundwater recharge and discharge to the riparian zone, valley alluvium, and karst features (if present).
- Develop rating curves between water level and discharge at both the upstream and downstream sites.
- Conduct traces with multiple dyes. The first set of traces should be qualitative to identify the potential connections between points of recharge and discharge. Once established, quantitative traces should be conducted with both conservative and non-conservative dyes to establish travel times and dispersion characteristics. Results of the traces, for example from the sinkhole in Field #1 to the spring downslope, may help revise the area for manure application.

During our tour of the watershed the Panel took particular note of a significant tributary known as Dry Creek located shortly downstream of the upstream Big Creek monitoring site. The Dry Creek watershed includes an estimated 1/3 of the proposed land area approved for manure application from C&H Farms. An automated sampling and gauging station should be installed as close to the confluence with Big Creek if landowner permission can be secured. Monitoring of this additional site should help reduce some of the confounding influences of non-C&H land management practices that may contribute to loadings at the larger downstream sampling location.

Currently, surface runoff flumes have been or are being installed in three fields designated for manure application. Given the geomorphology of these sites, the composition of the soils, and the current land management practices (e.g., permanent grass cover) surface runoff may not be a major contributor to water quality concerns under normal rainfall conditions. Nevertheless, the Panel recognizes the need to monitor surface runoff and recommends that more emphasis be placed on a sampling protocol to better capture flow-weighted samples during runoff events. The potential for movement of contaminants to groundwater at these sites is currently being assessed using piezometers and shallow monitoring wells. Additionally, ground penetrating radar (GPR) transects were made to characterize the subsurface conditions that could potentially contribute to preferential flow of water and contaminants in these fields. While GPR may provide useful information on shallow subsurface characteristics, this technique does not provide meaningful information on potentially deeper flow paths. The Panel recommends that more sophisticated geophysical surveys (such as terrain conductivity and electrical resistivity tomography) be conducted, if feasible, to more fully characterize the subsurface environment in these fields in lieu of further GPR studies. If these procedures document significant subsurface features that can affect water flow, subsurface investigations (i.e., drilling) should be conducted to confirm these observations. Depending on the results of these studies, relocation of existing piezometers and shallow monitoring wells or installation of additional equipment should be





considered so that the potential impact of these features on subsurface water quality can be assessed.

**Nutrient buildup.** Detailed soil sampling has been conducted on a grid basis to characterize available soil P levels in the monitored manure application fields. This has provided useful information and should be repeated post-manure application. If buildup of soil P levels is noted, the results of the manure solids and liquid separation trials that are being conducted as part of the project may offer an opportunity to better match waste applications to specific crop and soil fertility needs. In general, the manure solids will have a lower N:P ratio than the liquid fraction. Ideally, the dryer solid fraction could be applied to fields where soil P levels are low or transported out of the watershed altogether. In light of C&H Farm's use of additives to enhance the function of the waste storage ponds, a regular sampling of storage ponds is important to understand the effects of the additives and to determine variability in nutrient concentrations.

#### Additional Analyses

As part of the review, the Panel considered whether the existing sampling protocol undertaken by the Team would sufficiently answer their primary monitoring and research goals. Depending on results from initial sample collections, interpretations of those data by the Team, and available funding, we recommend the Team consider adopting some or all of the following:

**Source tracking of nutrients and bacteria.** While this is time consuming and can be prohibitively expensive to conduct on a routine basis, if elevated contaminant levels are noted at the downstream site relative to the upstream monitoring locations, source tracking using isotopic or PCR methods may provide additional information needed to establish whether activities associated with C&H are a contributing factor.

**Supplemental chemical parameters.** Studying watershed hydrology and geochemistry is regularly enhanced by combining a multi-parameter approach. For example, the use of multiple water quality parameters may provide additional information on flow paths, residence times, and sources that may otherwise be difficult to interpret on limited sources of data. Therefore, the Panel recommends that the Team consider, if practical, the following additional analytes:

- Principal ions
- Alkalinity
- Appropriate trace metals
- Environmental isotopes (including C/N ratios)
- Ammonia, Nitrite, and Nitrate fractions of total N
- Emerging contaminants (caffeine, hormones, antibiotics, etc.)

**Storm event sampling.** Wide-ranging studies of watershed processes and contaminant transport demonstrate the importance of storm events. In this particular investigation, the transport of waste offsite may be strongly correlated to periods of overland flow on application fields. While the Panel is encouraged to see instrumentation specifically designed to capture this

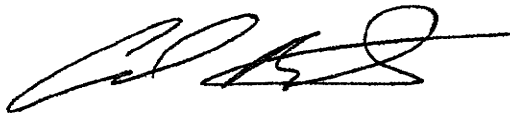


overland flow, it would be beneficial to capture more than a single composite sample, particularly for long lasting storms.


In summary, the Panel was impressed with the progress made thus far and was encouraged by the collaborative environment fostered by the Team leaders. Monitoring activities thus far are important, but perhaps not fully adequate in scope and duration to address the long-term potential for impacts to the quality of surface and groundwater resources. It is our hope that the above recommendations in this report may be of benefit to you and your team when developing future monitoring and research activities. We submit this report in the spirit of helpfulness, and thank you for providing us the opportunity to review the project.

Sincerely,

- Carl Bolster



- Lee Florea



- Mark Rice



- Martin Shipitalo



Panel members

cc: Andrew Sharpley  
Nathan McKinney



## **Response to the Expert Panel Review of the BCRET Project**

We greatly appreciate the Review Panel's time and effort spent reviewing our Big Creek Research and Extension Team's Project at Mt. Judea. Your visit to the sites, meeting with Project personnel, and preparing a detailed report has been very helpful to our project. A response to the comments and suggestions raised in your report is given below detailing how the Team will address them.

- A. Potential Leakage from the Waste Storage Ponds:** We agree that the potential for leakage of manure from the storage ponds needs to be closely monitored. To address this we will install a trench downslope of the storage ponds that will intercept any subsurface flow of leakage moving along a restricting or less permeable layer. See Figure 1 for site plans. Initial soil coring reveals a natural cherty layer about 48 inches deep in the profile. Digging a trench below this depth will enable more precise characterization of this, and any other relevant low-permeability features. Once identified, a metal plate will be positioned on the profile just below the preferential flow layer to ensure water is intercepted and collected in a perforated pipe, taking flow to a downslope sampling point. Depending on site conditions, it is envisaged that this trench will be approximately 30' to 40' long and 6' deep. The perforated pipe will be embedded in pea-sized gravel and the top foot of the trench backfilled with soil. This trench collection system has been widely used to monitor shallow subsurface flows in karst systems and USGS have successfully installed one locally in the past to monitor leakage from a swine lagoon. We feel this approach is more technically rigorous to detect and collect seepage than installing single-point wells downslope of the waste storage ponds. Installation will be complete by the end of July. An inventory of karst seeps or springs immediately down slope of the storage ponds will be conducted. These karst features represent natural emergence points where integration of flow occurs and will offer additional sampling points for detecting potential leakage.
- B. Pond Water Balance:** The panel recommended conducting a short-term detailed water balance of the storage ponds. Given precision limits for the various direct and indirect measurements needed to estimate the seepage losses and the fact that the ADEQ's design criteria is 5000 gal/ac/day which is the same as 0.0013 in/day, we are concerned that a detailed water balance determination is not appropriate at this time. Rather the trench collection system will be used to test soil water for indications that it is seeping from the ponds. If these results indicate the need they and a rough water balance based on precipitation and pumping records will be used to reassess the feasibility of a detailed measured water balance for the storage ponds.
- C. Effects of Land Application:**
- (i) We plan to conduct a water quality inventory along the reach of Big Creek between up and downstream sampling points this summer and fall with sondes continually determining water temperature, pH, dissolved oxygen, and turbidity. At the same time, USGS Hydrogeologists will conduct a visual survey for any obvious springs along the near stream areas of Big Creek.
  - (ii) While a detailed land use surveys to determine field management practices in the Big Creek Watershed is a laudable recommendation, it is outside the scope of our "charge." Voluntary

## 1. The Role of the State in Economic Development

The role of the state in economic development is a subject of intense debate. Some argue that the state should play a minimal role, while others believe it should be actively involved in various aspects of the economy. This section will explore the different perspectives on this issue.

One of the main arguments for a limited role of the state is based on the concept of free markets. Proponents of this view believe that free markets are the most efficient way to allocate resources and create wealth. They argue that government intervention, such as subsidies or regulations, can distort market signals and lead to inefficiencies.

On the other hand, many economists and policymakers believe that the state has a crucial role to play in economic development, particularly in the early stages. They argue that the state can provide the infrastructure, education, and research and development needed for a country to become a developed nation.

One of the key arguments for state intervention is the concept of externalities. Externalities are costs or benefits that are not reflected in market prices. For example, pollution is a negative externality, while education is a positive externality. The state can intervene to correct these externalities, either by imposing taxes or regulations on polluters, or by providing subsidies for education and research.

Another important role of the state is in providing public goods. Public goods are goods that are non-excludable and non-rivalrous. Examples include national defense, infrastructure, and education. Because these goods are difficult to provide through the market, the state often has to step in to ensure their provision.

In addition, the state can play a role in redistributing income and reducing inequality. Through progressive taxation and social welfare programs, the state can help to ensure that the benefits of economic growth are shared more broadly across the population.

## 2. The Role of the State in Education

Education is a key factor in economic development, and the state plays a central role in providing and financing education. This section will discuss the different ways in which the state can influence the education system.

One of the main ways in which the state influences education is through funding. The state can provide direct funding to schools, or it can provide funding to parents through vouchers or tax credits. The amount and source of funding can have a significant impact on the quality of education.

participation in such as survey by farmers in the watershed would likely be minimal given the public scrutiny of the project and Arkansas's Freedom of Information requirements. However, an aerial land-use survey will be conducted in the main watershed to determine the areas under pasture and forest.

- (iii) Seepage survey: we plan to conduct such a survey, led by the USGS Hydrogeologists on the Team and recruited University of Arkansas Geology students.
  - (iv) Rating curves for both up and downstream monitoring and water sampling locations are in development. This has been contracted to USGS.
  - (v) Tracer studies with multiple dyes will be conducted on known sink holes on permitted monitoring fields (i.e., Fields 1, 5a, and 12) and on the losing reach of Big Creek, while this will identify surface and subsurface flow connectivity, it does not relate to current manure management practices, which broadcast slurry to pastures.
- D. **Dry Creek Monitoring:** Plans are underway to monitor flow and collect base and stream flow samples where Dry Creek enters Big Creek. Installation should be completed by the end of July. Dry Creek contains approximately 1/3 of the fields permitted to receive manure that are more distant from Big Creek but drain into Dry Creek and ultimately to Big Creek.
- E. **Electrical Resistivity Measurements:** We do plan to contract with experts to conduct electrical resistivity measurements that can identify subsurface flow pathways with minimal surface disturbance, more accurately than ground penetrating radar already conducted. This is planned for before and after a manure application; ideally in the fall or spring when forage height is minimal.
- F. **Nutrient Buildup:** The detailed grid-soil sampling (0.25 acre grid) will be conducted annually in late fall or early winter for each monitored permitted field (i.e., Fields 1, 5a, and 12).
- G. **Bacterial Source, Isotope or PCR Tracking:** We agree that these methods are time consuming and prohibitively expensive, as well as being research tools that might qualify but not quantify sources, and we will consider them, along with the measurement of antibiotics and hormones, if and when elevated contaminant levels are found at a specific location.
- H. **Supplemental Chemical Parameter Measurement:** Will be considered on an as needed basis and with funding availability. A Master's Student has been enlisted to conduct a survey of the biological and nutrient status of several waters in the Buffalo River Watershed, including Big Creek at the downstream sampling station.
- I. **Storm-Event Sampling:** Is now occurring at all water quality monitoring sites; Big Creek up and downstream of the C&H Farm, surface runoff from Fields 1, 5a, and 12, culvert draining the subwatershed draining the production houses and manure storage ponds. We collaborated with USGS to continuously monitor nitrate concentrations in Big Creek downstream of the C&H Farm.

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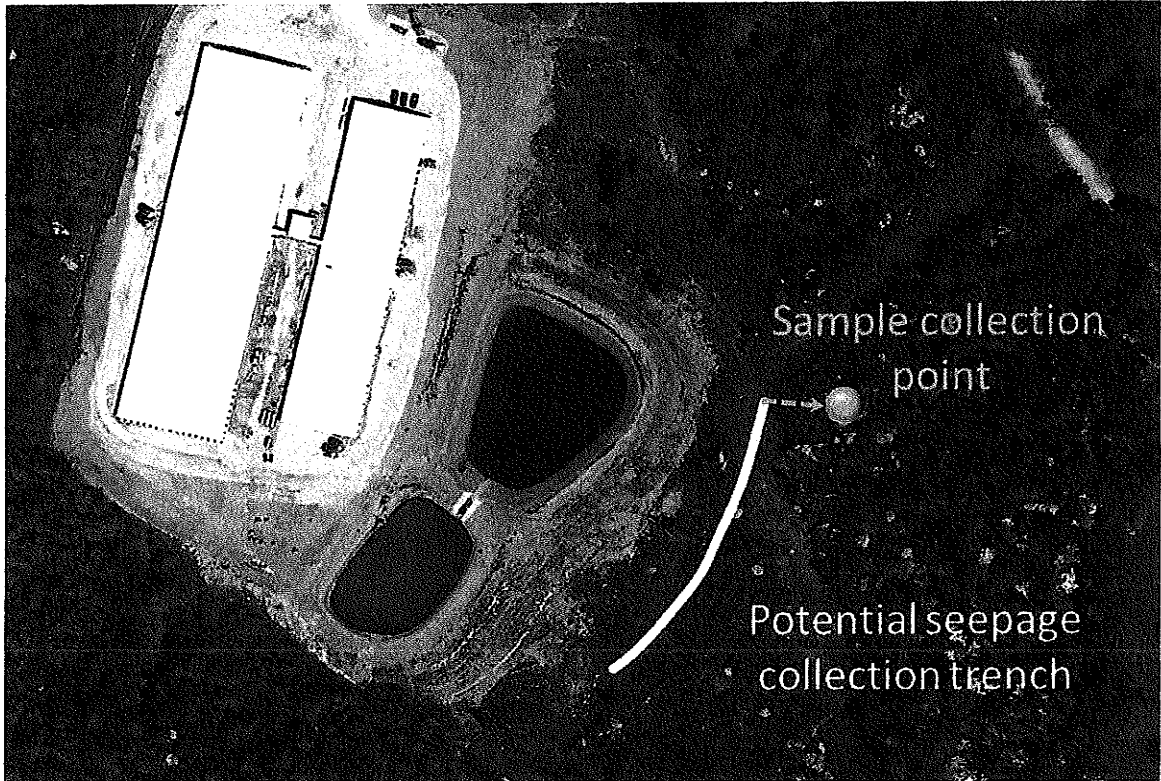


Figure 1. Plan of possible site of seepage monitoring trench.



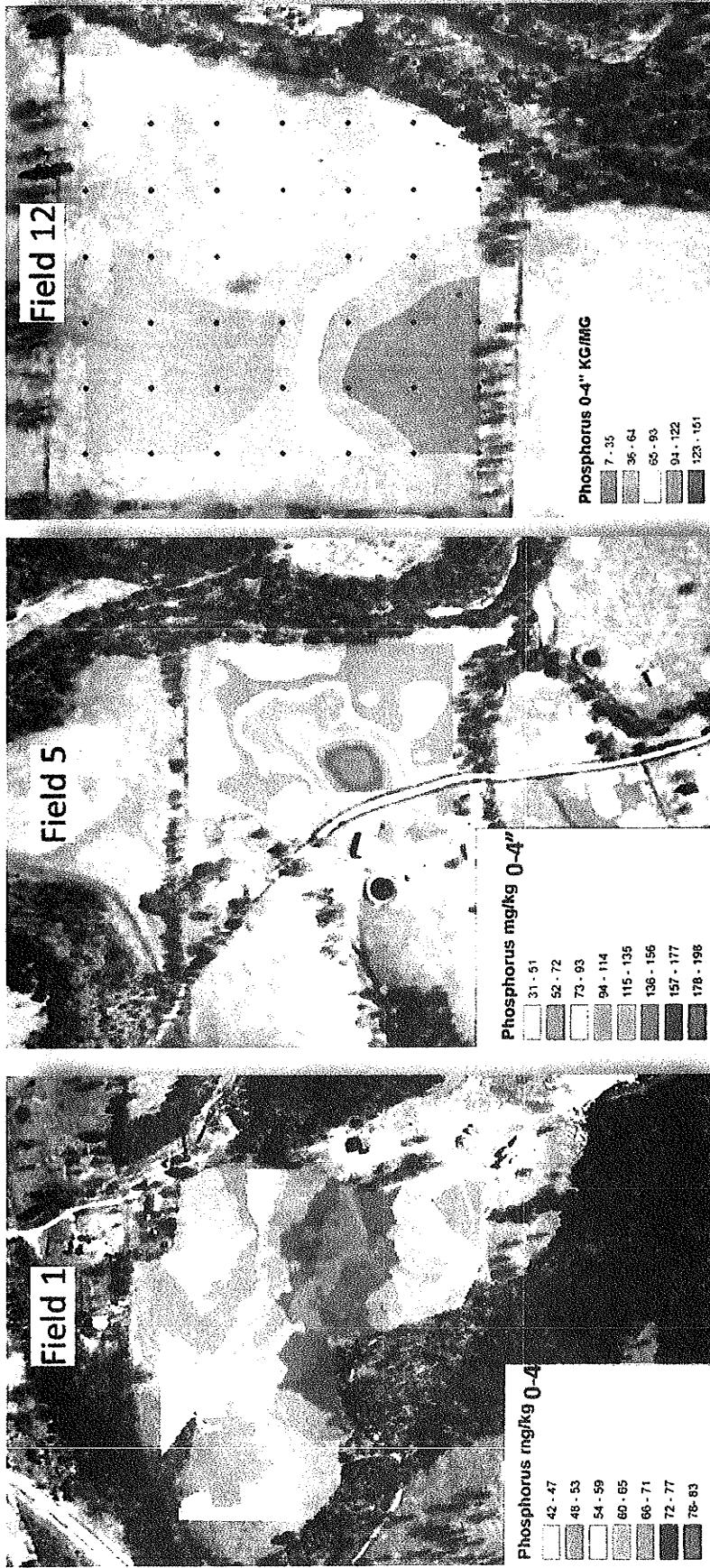


Figure 2. Soil P distribution of the 0 to 4 inch depth for Field 1, 5, and 12 on the C&H Farm operation Mt. Judea, Newton County, AR.

